

Dec 20, 2018

SEAN F. McAVOY, CLERK

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

UNITED STATES OF AMERICA,

Plaintiff,

v.

JOSUE QUIJADA-GOMEZ,

Defendant.

No. 2:18-cr-00110-SAB

ORDER DISMISSING INDICTMENT

Before the Court is Defendant's Motion to Dismiss, ECF No. 37. Defendant requests the Court dismiss the Indictment filed on July 3, 2018, charging Defendant with illegal reentry, in violation of 8 U.S.C. 1326(a). ECF No. 21. The Court held a hearing on October 31, 2018. William Miles Pope appeared on behalf of Defendant, who was present in the courtroom, and Matthew Duggan appeared on behalf of the Government. The Court took the motion under advisement.

After careful consideration of the parties' briefing and oral argument, the Court **grants** Defendant's motion.

BACKGROUND

Josue Quijada-Gomez was brought to the United States when he was five years old. He was raised in this country, he went to school in this country, and he works in this country.

On June 8, 2010, the Department of Homeland Security ("DHS") served Mr. Quijada-Gomez with a document labeled "Notice to Appear," informing Mr. Quijada-Gomez that the Government was initiating removal proceedings against him. The

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1 document ordered Mr. Quijada-Gomez to appear before an Immigration Judge (“IJ”) in
2 Tacoma, Washington, on “a date to be set” and at “a time to be set.” On June 17, 2010,
3 Mr. Quijada-Gomez filed a notice¹ to the immigration court requesting an opportunity for
4 voluntary departure or, alternatively, an expedited removal order.

5 On August 16, 2010, Mr. Quijada-Gomez appeared before an IJ at the Northwest
6 Detention Center in Tacoma, Washington, for his removal proceedings. At the hearing, the
7 IJ informed Mr. Quijada-Gomez that she could not grant him voluntary departure because
8 he had received it once before in 2008. The IJ found Mr. Quijada-Gomez had no other
9 relief available to him and ordered that he be removed from the United States to Mexico.
10 ECF No. 37-5.

11 On or about June 20, 2018, Mr. Quijada-Gomez returned to the United States. On
12 July 3, 2018, the Grand Jury returned an Indictment charging Mr. Quijada-Gomez with
13 illegal reentry, in violation of 8 U.S.C. § 1326.

14 ANALYSIS

15 **(1) The Immigration Court Lacked Subject-Matter Jurisdiction**

16 The Attorney General has the authority to define, by regulation, the jurisdiction of
17 immigration courts. 8 U.S.C. § 1103(g)(2). The Parties agree that the relevant regulation
18 governing the jurisdiction of immigration courts for removal proceedings is 8 C.F.R.
19 1003.14. That regulation requires a “charging document” to be “filed with the Immigration
20 Court” by the “Service” (the Immigration and Naturalization Service, now Immigration
21 and Customs Enforcement, ICE.) 8 C.F.R. 1003.14(a).

24 ¹ The Request for Voluntary Departure or Expedited Order of Removal states “I wish to
25 seek that I be given the opportunity to voluntarily depart the United States as soon as
26 possible as I am unwilling to prosecute my case. If I cannot be allowed voluntary
27 departure, I seek to waive my rights to a hearing, seek to waive my rights to an attorney,
28 seek to waive my right to call witnesses in my defense, seek to waive my right to confront
the witnesses and evidence against me and seek to have an order entered deporting me to
my country of Mexico.” ECF No. 37-6.

1 A “charging document” is defined by regulation to mean a “Notice to Appear, a
2 Notice of Referral to Immigration Judge, [or] a Notice of Intention to Rescind and Request
3 for Hearing by Alien.” 8 C.F.R. § 1003.13. Section 1229 of the Immigration and
4 Nationality Act, titled “Initiation of Removal Proceedings,” provides the statutory
5 framework for the initiation of Mr. Quijada-Gomez’s 2010 removal proceedings. 8 U.S.C.
6 § 1229. The Supreme Court interpreted this statute and found that Section 1229(a) contains
7 “quintessential definitional language” regarding what constitutes a “notice to appear.”
8 *Pereira*, __ U.S. __, 138 S. Ct. at 2116.

9 Among the definitional requirements listed in § 1229(a) is the requirement that a
10 Notice to Appear must provide the time and place of the relevant hearing. 8 U.S.C §
11 1229(a)(1)(g)(i). The Supreme Court in *Pereira* held that based on the clear language of
12 that statute, “when the term ‘notice to appear’ is used elsewhere in the statutory section,
13 including as the trigger for the stop-time rule, it carries with it the substantive time-and-
14 place criteria required by § 1229(a).” *Pereira*, __ U.S. __, 138 S. Ct. at 2116.

15 In *Pereira*, the non-citizen sought an adjustment of status based upon the accrual of
16 ten years of continuous presence in the United States. *Id.*, at 2110. Because the petitioner
17 had been served with a putative notice to appear, the Government argued that his term of
18 continuous presence ended, under 8 U.S.C. § 1229(b)(1)’s “stop-time rule.” *Id.* In an 8-1
19 opinion, the Supreme Court held that “[a] notice that does not inform a noncitizen when
20 and where to appear for removal proceedings is not a ‘notice to appear under section
21 1229(a),’ ” and thus, the stop-time rule was not triggered. *Id.*

22 Mr. Quijada-Gomez argues that under *Pereira*, no “charging document” was filed
23 because the purported Notice to Appear filed with the immigration court did not include
24 date and time information. Thus, he argues, the immigration court was never vested with
25 jurisdiction. The Government argues that *Pereira* does not apply.

26 (A) *Pereira’s Interpretation Applies Outside of the Stop-Time Rule Context*

27 The Government argues that *Pereira’s* holding should be limited to the stop-time rule
28 context, alleging first that the Supreme Court expressly narrowed its holding to the stop-

1 time context, and second that the remedy granted impliedly shows that the Supreme Court
2 could not have intended to create the rule that a defective notice to appear deprives an
3 immigration court of jurisdiction. This Court disagrees, and holds it is bound by *Pereira*.

4 The Supreme Court in *Pereira* took care to describe the contours of its holding. It
5 noted that the question presented by the petitioner swept in all the requirements listed in 8
6 U.S.C. § 1229(a)(1), but that the notice to appear included all of the information required
7 except for the time requirement of 8 U.S.C. § 1229(a)(1)(G)(i). *Pereira*, __ U.S. __, 138 S.
8 Ct. at 2113. Accordingly, the Supreme Court expressly reserved for another day the
9 determination of whether a putative Notice to Appear that omits other information listed in
10 18 U.S.C. § 1229(a)(1) may nonetheless satisfy the statutory requirements. *Id.*, n.5. Having
11 thus narrowed the scope of the question presented to only the time and place requirement,
12 the Court held that a “document that fails to include such information is not a ‘notice to
13 appear under section 1229(a)’, and thus does not trigger the stop-time rule.” *Id.*, at 2118.

14 Thus, while *Pereira*’s holding is narrow in that it only addresses date and time
15 information, it operates as a firm and clear syllogism. The first clause (“A putative . . .
16 1229(a)”’) interprets § 1229(a), and the second clause (“and thus . . . stop-time rule”)
17 constructs § 1229(b)(d)(1). While the construction of the stop-time rule does not apply to
18 this case, the interpretation of the definition of a Notice to Appear does, and is binding on
19 this Court. *See MK Hillside Partners v. Comm’r of Internal Revenue*, 826 F.3d 1200, 1206
20 (9th Cir. 2016)(“[W]e are ‘bound not only by the holdings of [the Supreme Court’s]
21 decisions but also by their mode of analysis.”) (quoting *United States v. Van Alstyne*, 584
22 F.3d 803, 813 (9th Cir. 2009)); *also see* Antonin Scalia, *The Rule of Law As A Law of Rules*,
23 56 U. CHI. L. REV. 1175, 1176 (1989) (“[W]hen the Supreme Court of the federal system, or
24 of one of the state systems, decides a case, not merely the outcome of that decision, but the
25 mode of analysis that it applies will thereafter be followed by the lower courts within that
26 system.”)

27 The Government’s second argument for limiting *Pereira*’s holding is based on the
28 remedy granted: a remand to the immigration court. The Government argues that the

1 Supreme Court would not have remanded the matter to the immigration court unless it
2 impliedly held that the immigration court had jurisdiction. The Supreme Court did not reach
3 the issue of jurisdiction because neither party raised it. Generally, a question not raised by
4 counsel or discussed in the opinion of the court is not considered decided merely because it
5 might have been raised and considered. *United States v. Mitchell*, 271 U.S. 9, 14, 46 S. Ct.
6 418, 420, 70 L. Ed. 799 (1926) More specifically, a “*sub silentio* assumption of jurisdiction
7 in a case”, even when decided by the United States Supreme Court, “ ‘does not constitute
8 binding authority on the jurisdictional question.’ ” *Thompson v. Frank*, 599 F.3d 1088, 1090
9 n.1 (9th Cir. 2010) (quoting *Burbank-Glendale-Pasadena Airport Auth. v. City of Burbank*,
10 136 F.3d 1360, 1363 (9th Cir. 1998)). The Supreme Court had no reason to consider the
11 jurisdiction of the immigration court, and this Court declines to read the remand disposition
12 as providing any indication on the matter.

13 A coordinate court from this district has ruled on a similar motion and found *Pereira*
14 applicable. *See United States v. Virgen-Ponce*, 320 F.Supp.3d 1164, 1166 (2018). This Court
15 notes that the decisions of other district judges in this district are not binding on this Court,
16 *see Camreta v. Greene*, 563 U.S. 692, 710, 131 S.Ct. 2020, 2033 n. 7 (2011), but finds the
17 reasoning of *Virgen-Ponce* persuasive. Thus, this Court finds *Pereira*’s interpretation of 8
18 U.S.C. § 1229(a) applicable outside of the stop-time rule context. However, the direct
19 provision at issue is not 8 U.S.C. § 1229. Rather, it is the regulation which governs the
20 vesting of jurisdiction with the immigration court in removal proceedings; 8 C.F.R. §
21 1003.13.

22 (B) *The Statutory Definition of Notice to Appear Applies to 8 C.F.R. § 1003.13.*

23 8 C.F.R. § 1003.13 states that jurisdiction vests when a “charging document” is filed
24 with the immigration court by the service. A “charging document” is defined as “the written
25 instrument which initiates a proceeding before an Immigration Judge,” and for proceedings
26 initiated after April 1, 1997, that includes a “Notice to Appear, a Notice of Referral to
27 Immigration Judge, and a Notice of Intention to Rescind and Request for Hearing by Alien.”
28 8 C.F.R. §1003.13.

1 The Government contends that separate regulations, 8 C.F.R. § 1003.15 and 8 C.F.R.
2 § 1003.18, trump the clear statutory language of 8 U.S.C. § 1229(a)(1), and provide the
3 functional requirements of the Notice to Appear referenced in 8 C.F.R. § 1003.13. They do
4 not.

5 The Government appears to argue that there are in effect two Notices to Appear: a
6 statutory Notice to Appear, as described by 8 U.S.C. § 1229(a), and a regulatory Notice to
7 Appear, as described by the aforementioned regulations, 8 C.F.R. § 1003.15. The
8 Government bases this argument on the fact that 8 U.S.C. § 1229 describes a Notice to
9 Appear served on a noncitizen, while 8 C.F.R. § 1003.14 specifies a charging document filed
10 with the immigration court. In practice, and by regulation, there are not two classes of
11 Notices to Appear.

12 The regulation in question, titled “Contents of the order to show cause and notice to
13 appear and notification of change of address,” contains a subsection that lists “administrative
14 information which the Service is required to provide to the Immigration Court.” As the
15 Government appears to have conceded, 8 C.F.R. § 1003.15 is not a definition of a notice to
16 appear. It lacks the parenthetical phrase “(in this section referred to as a ‘notice to appear’)”
17 which the *Pereira* court held was “quintessential definitional language.” *Pereira*, __ U.S.
18 __, at 2116. Instead, by its own terms, it is an additional list of “administrative information”
19 required to be given to the immigration court. This includes some items, such as the
20 noncitizen’s registration number, alleged nationality and citizenship, and the language that
21 the noncitizen understands, which are not required by the statute. 8 C.F.R. § 1003.15(c).
22 This makes sense. These requirements help facilitate the expedient resolution of removal
23 proceedings. Thus, this regulation does not define a second class of Notice to Appear, but
24 instead provides a list of additional pieces of information that the Service is required to
25 provide the immigration court.

26 In practice, this is made clear. The Notice to Appear that is served upon noncitizens
27 is Form I-862, the same form that is filed with the immigration court. The Immigration Court
28 Practice Manual specifies that “Removal proceedings begin when the Department of

1 Homeland Security files a Notice to Appear (Form I-862) with the Immigration Court after
2 it is served on the alien.” Imm. Ct. Pract. Man., § 4.2, 2018. Form I-862 contains the various
3 advisements and warning required under 8 U.S.C. § 1229(a), including a field for the entry
4 of the time and date of the removal hearing. There are not two Notices to Appear – but one,
5 and the “substantive time and place criteria required by § 1229(a)” apply to it. *Pereira*, at
6 2116.

7 The second regulation that the Government relies on, 8 C.F.R. §1003.18, is equally
8 unpersuasive. That provision, titled “Scheduling of Cases,” provides that:

9
10 In removal proceedings pursuant to section 240 of the Act, the Service shall
11 provide in the Notice to Appear, the time, place and date of the initial removal
12 hearing, where practicable. If that information is not contained in the Notice
13 to Appear, the Immigration Court shall be responsible for scheduling the
14 initial removal hearing and providing notice to the government and the alien
15 of the time, place, and date of hearing.

16 8 C.F.R. § 1003.18(b). The Supreme Court in *Pereira* heard and rejected the argument that
17 this provision relaxes the time and date requirement of § 1229(a). This Court does too.

18 This regulation is in clear contrast with the requirement of 8 U.S.C. § 1229(a)(1)(g).
19 An agency cannot, through the passage of a regulation, change a statute. The power of
20 executing the laws provides agencies the authority to resolve questions left open that arise
21 during the law’s administration, but “it does not include a power to revise clear statutory
22 terms that turn out not to work in practice.” *Util. Air Regulatory Grp. v. E.P.A.*, 573 U.S.
23 302, 327, 134 S. Ct. 2427, 2446, 189 L. Ed. 2d 372 (2014). “If there is any conflict between
24 the statute and the regulation, the former prevails.” *Duke v. United States*, 255 F.2d 721,
25 724 (9th Cir. 1958).

26 The inconsistency between this statutory provision is partially explained by the
27 passage of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996
28 (IIRIRA), 110 Stat. 3009–546. The Department of Justice issued a Proposed Rule, in 1997,
which sought to implement the provisions of IIRIRA. 62 FR 443-517 (1997). That rule

1 expressly stated, in a section titled “The Notice to Appear (Form I-862)”, that “[t]he
2 charging document which commences removal proceedings under section 240 of the Act
3 will be referred to as the Notice to Appear, Form I-862,” describing a number of the new
4 requirements of a Notice to Appear *Id.*, at 449. That section continued to state:

5
6 In addition, the proposed rule implements the language of the amended Act
7 indicating that the time and place of the hearing must be on the Notice to
8 Appear. The Department will attempt to implement this requirement as fully
9 as possible by April 1, 1997. Language has been used in this part of the
10 proposed rule recognizing that such automated scheduling will not be
possible in every situation (e.g., power outages, computer crashes /
downtime.)

11 *Id.* 8 C.F.R. § 1003.18 was contained within that proposed rule as implemented, with the
12 “where practicable” *provisio*. *Id.* at 457. Thus, 8 C.F.R. § 1003.18 is best interpreted as
13 *requiring* time and date information, absent an exceptional circumstance where an
14 external factor rendered the computerized dynamic scheduling system in use at the time
15 inoperable. Not only is it clear that the Notice to Appear contemplated within the
16 regulations is the same Notice to Appear defined in 8 U.S.C. § 1229(a), the regulations
17 that the Government relies upon to relieve itself of the time and place requirements were
18 an attempt to incorporate them into practice.

19 (C) *The Notice of Hearing Did Not Cure the Notice to Appear*

20 The Government argues in the alternative that the immigration court was vested with
21 jurisdiction when the Notice of Hearing was sent by the immigration court to Mr. Quijada-
22 Gomez. However, the immigration court’s service of a notice of hearing fails to comport
23 with many requirements of 8 C.F.R. § 1003.14(a). The Notice of Hearing is descriptively
24 not capable of vesting jurisdiction under the regulation. First, a notice of hearing is not a
25 “charging document.” *See* 8 C.F.R. § 1003.13. Second, the regulation refers to charging
26 documents “filed with the Immigration Court by the Service.” 8 C.F.R. § 1003.14(a). The
27 term “filed” is defined elsewhere as “the actual receipt of a document by the appropriate
28

1 Immigration Court.” 8 C.F.R. § 1003.13. The Notice of Hearing was not filed with the
2 immigration court by the service, it was sent by the immigration court. ECF No. 49-1.

3 The Government contends that a Ninth Circuit case, *Popa v. Holder*, upholds the use
4 of a notice of hearing to “cure” a defective Notice to Appear. 571 F.3d 890, 895-96 (9th Cir.
5 2009). *Popa* did not address the regulatory question of the immigration court’s jurisdiction.
6 It addressed the question of whether a non-citizen who was ordered removed *in absentia* due
7 to a failure to receive a Notice of Hearing could challenge the removal order based on the
8 absence of time and date information in the Notice to Appear, when the non-citizen failed
9 to provide the Court with an updated mailing address.

10 When the Supreme Court undercuts the theory or reasoning underlying a prior circuit
11 precedent in such a way that the cases are clearly irreconcilable, the Supreme Court’s
12 decision effectively overrules the circuit court’s decision. *Dent v. Sessions*, 900 F.3d 1075,
13 1081 (9th Cir. 2018). To the extent that *Popa* held that constructive notice could be found
14 where a document is undeliverable due to the non-citizen’s failure to update a mailing
15 address, it remains good law. To the extent that *Popa* held that a Notice to Appear is not
16 required to contain time and place information under 8 U.S.C. § 1229(a), it was overruled
17 by *Pereira*. Thus, the putative notice to appear was not a Notice to Appear, and the Notice
18 of Hearing did not cure that document.

19 (D) *The Immigration Court Lacked Jurisdiction*

20 Under *Pereira*, the “charging document” contemplated by 8 C.F.R. § 1003.15 was
21 required by statute and regulation to include time and date information. The purported
22 Notice to Appear in this case did not. The Government argues that even if the Notice to
23 Appear was deficient, it would not deprive the immigration court of jurisdiction,
24 analogizing a Notice to Appear with a criminal indictment. To the contrary, the cases that
25 the Government relies on demonstrate why a deficient “charging document” goes to the
26 jurisdiction of the immigration court. *See* ECF 43 at pp 13-14, *citing United States v.*
27 *Cotton*, 535 U.S. 625, 630-31 (2002), *United States v. Williams*, 341 U.S. 58, 66 (1951),
28 *Lamar v. United States*, 240 U.S. 60, 64-65 (1916), and *United States v. Velasco-Medina*,

1 305 F.3d 839, 845-46 (9th Cir. 2002)). Those cases actually show that the immigration
2 court lacked jurisdiction, because it looks to the statutory grant of jurisdiction to
3 determine whether a defective charging document deprives an Article III court of
4 jurisdiction.

5 *Cotton* overruled *Ex parte Bain*, 121 U.S. 1, 7 S.Ct. 781, 30 L.Ed. 849 (1887), in
6 which the Supreme Court originally held that errors in an indictment deprived a criminal
7 court of jurisdiction. *Cotton*, 535 U.S. at 629, 122 S. Ct. at 1784, 152 L. Ed. 2d 860
8 (2002). In so holding, the Supreme Court in *Cotton* explained that the original conception
9 of “jurisdiction,” an expansive notion that was “more fiction than anything else,” had
10 changed to mean “the court’s statutory or constitutional *power* to adjudicate the case.” *Id.*
11 (emphasis original.) Thus, the *Cotton* court asked whether the criminal court’s jurisdiction
12 was established by the charging document (there, a criminal indictment.)

13 An Article III Court’s jurisdiction in criminal cases extends to “all crimes
14 cognizable under the authority of the United States.” *Id.*, at 630, 1785 (citing *Lamar v.*
15 *United States*, 240 U.S. 60, 36 S.Ct. 255, 60 L.Ed. 526 (1916). In *Lamar*, the Supreme
16 Court looked to the Judiciary Act of the day to determine the jurisdiction of federal district
17 courts to hear criminal cases. *Lamar*, 240 U.S. 60, 65, 36 S. Ct. 255, 256, 60 L. Ed. 526
18 (1916). Likewise, in *Williams*, the Court first looked to the Judiciary Act to determine the
19 jurisdiction of the district court, stating that then, as now, federal district courts have
20 “jurisdiction of offenses against the laws of the United States.” *Williams*, 341 U.S. 58, 65,
21 71 S. Ct. 595, 599, 95 L. Ed. 747 (1951) (citing 18 U.S.C. § 3231). Finally, in *Velasco-*
22 *Medina*, the Ninth Circuit held that the State’s failure to allege the requisite element of
23 specific intent in an indictment in an Article III district court for attempted illegal reentry
24 did not deprive the Article III district court of jurisdiction, relying on *Cotton*. *Velasco-*
25 *Medina*, 305 F.3d at 846 (9th Cir. 2002).

26 These cases support the proposition that a court’s jurisdiction is rooted in its
27 enabling statute and/or constitutional grant. For an Article III district court, the source of
28 jurisdiction to hear federal criminal cases is 18 U.S.C. § 3231. That statute provides that:

1 “The district courts of the United States shall have original jurisdiction, exclusive of the
2 courts of the States, of all offenses against the laws of the United States.” 18 U.S.C. §
3 3231. The jurisdiction of such a court is not established by the filing of a charging
4 document, and thus, a defective charging document does not deprive it of jurisdiction.

5 Unlike a criminal court, however, the regulatory grant of jurisdiction for an
6 immigration court’s jurisdiction is established by a charging document. Thus, each of the
7 above-cited cases support the proposition that an immigration court lacks jurisdiction
8 unless and until a “charging document” is “filed with the Immigration Court by the
9 Service”. 8 C.F.R. § 1003.14(a). *Pereira* makes clear that a putative Notice to Appear that
10 lacks time and place information is not a Notice to Appear. As a result, no valid charging
11 document was filed and jurisdiction never vested.

12 **(2) The Limitation on Collateral Attacks on Underlying Deportation Orders Is**
13 **Inapplicable When the Purported Deportation Order Was Issued *Ultra***
14 ***Vires***

15 The Supreme Court, in *Mendoza-Lopez*, addressed the issue of whether “an alien
16 who is prosecuted under 8 U.S.C. § 1326 . . . may assert in that criminal proceeding the
17 invalidity of the underlying deportation order.” *U.S. v. Mendoza-Lopez*, 481 U.S. 828, 830,
18 107 S. Ct. 2148, 2150, 95 L. Ed. 2d 772 (1987). 8 U.S.C. § 1326, the statute criminalizing
19 illegal reentry, was originally silent on when, if ever, a criminal defendant could challenge
20 the validity of an underlying deportation order used as an element of the crime. *Mendoza-*
21 *Lopez*, 481 U.S. at 837, 2154. The Supreme Court interpreted this silence as congressional
22 intent not to allow the validity of the deportation to be contestable in a § 1326 prosecution.
23 *Id.* However, the Court continued to hold that “where a determination made in an
24 administrative proceeding is to play a critical role in the subsequent imposition of a
25 criminal sanction, there must be some meaningful review of the administrative
26 proceeding.” *Id.*, 837-38, 2155. In that case, the Court held that due process requires the
27 availability of collateral attacks where the defects in the proceeding effectively eliminated
28 the ability for judicial review. *Id.*

1 In response, Congress amended 8 U.S.C. § 1326 in the Public Laws of 1996, adding
2 a new subsection titled “Limitation on Collateral Attacks on Underlying Deportation
3 Order.” *See United States v. Gonzalez-Flores*, 804 F.3d 920, 926 (9th Cir. 2015). The new
4 section requires a defendant to prove that (1) they exhausted any administrative remedies
5 that may have been available to seek relief against the order; (2) the deportation
6 proceedings at which the order was issued improperly deprived the alien of the opportunity
7 for judicial review; and (3) the entry of the order was fundamentally unfair. 8 U.S.C. §
8 1326(d). In the Ninth Circuit, there is an implied fourth requirement of prejudice. *See*
9 *United States v. Valdez-Novoa*, 780 F.3d 906, 916-17 (9th Cir. 2015). This statutory
10 framework codified *Mendoza-Lopez*’s narrow holding that a collateral attack must be
11 allowed where the alleged defect precluded other forms of judicial review, but it does not
12 speak to the question before this court: when may a defendant challenge the validity of a
13 deportation order issued from a court that lacked jurisdiction?

14 Put plainly: “[a] petitioner is entitled to relief from a defective NTA if he shows that
15 the Immigration Court lacked jurisdiction.” *Lazaro v. Mukasey*, 527 F.3d 977, 980 (9th
16 Cir. 2008) (citation and internal quotation marks and brackets omitted). The Supreme
17 Court in *Cotton* explained that the contemporary concept of subject-matter jurisdiction
18 “involved a court’s power to hear a case,” and thus “can never be forfeited or waived,” and
19 that “[c]onsequently, defects in subject-matter jurisdiction require correction regardless of
20 whether the error was raised in district court.” 535 U.S. at 629, 122 S. Ct. at 1784, 152 L.
21 Ed. 2d 860 (2002).

22 Not only does this comport with general rules regarding challenges for jurisdiction,
23 *see United States v. Erazo-Diaz*, No. 18-cr-0031, at *5 (D. Ariz. Dec. 4, 2018) (collecting
24 cases and reaching same conclusion), it makes sense that a challenge to the immigration
25 court’s jurisdiction need not comply with § 1326(d)’s limitations on collateral attacks.
26 Those requirements presume the existence of some proceeding through which the
27 defendant could have raised the basis for the challenge. Just as that collateral attack
28 limitation would not bar a defendant from pointing out that what the prosecutor alleges is a

1 prior deportation order is in fact a blank piece of paper, it does not bar a challenge to an
2 immigration court's jurisdiction that would give the deportation order the same legal
3 effect. Absent jurisdiction, the removal order is void on its face and it is "the duty of this
4 and every other court to disregard it." *Wilson v. Carr*, 41 F.2d 704, 706 (9th Cir. 1993);
5 *see also Virgen-Ponce*, 320 F.Supp.3d at 1166.

6 Therefore, notwithstanding 8 U.S.C. § 1326(d), there remains a free-standing due
7 process right to challenge a deportation order issued from a court that lacked subject-
8 matter jurisdiction in a subsequent criminal case in which that order is used as an element,
9 as the immigration court proceeding, its orders, and any protections it may have purported
10 to offer were *void ab initio*.²

11 Accordingly, Mr. Quijada-Gomez has shown that he is entitled to relief.

12 //

13 //

14 _____
15 ² If this Court were to apply the 8 U.S.C. § 1326(d) factors, it would likely find them met.
16 Mr. Quijada-Gomez is not required to show exhaustion of administrative remedies as the
17 proceeding was not an exercise of proper jurisdiction. *See Erazo-Diaz*, 2018 WL 6322168
18 at *5; *United Farm Workers of Am., AFL-CIO v. Ariz. Agric. Emp't Relations Bd.*, 669
19 F.2d 1249, 1253 (9th Cir. 1982). Mr. Quijada-Gomez can also show that the entry of the
20 2010 Removal Order was fundamentally unfair. Proceedings are "fundamentally unfair" if
21 "(1) [a defendant's] due process rights were violated by defects in his underlying
22 deportation proceedings, and (2) he suffered prejudice as a result of the defects." *Zarate-*
23 *Martinez*, 133 F.3d at 1197. The IJ violated Mr. Quijada-Gomez's due process rights when
24 it issued a removal order without jurisdiction. This prejudiced Mr. Quijada-Gomez
25 because he was deported pursuant to that removal order. *United States v. Aguilera-Rios*,
26 769 F.3d 626, 630 (9th Cir. 2014) (holding that an order of removal is fundamentally
27 unfair if, pursuant to the order, defendant "was removed when he should not have
28 been[.]").

1 **CONCLUSION**

2 Mr. Quijada-Gomez's 2010 Removal Order is void for lack of jurisdiction.
3 Therefore, it cannot serve as the basis for the Indictment charging Mr. Quijada-Gomez
4 with illegal reentry.

5 Accordingly, **IT IS ORDERED:**

6 1. Defendant's Motion to Dismiss, ECF No. 37, is **GRANTED**. The Indictment in
7 the above-captioned matter is **DISMISSED**.

8 2. The Government's Motion for Overlength Brief, ECF No. 42, is **GRANTED**.

9 **IT IS SO ORDERED.** The District Court Executive is hereby directed to enter this
10 Order and furnish copies to counsel.

11 **DATED** this 20th day of December 2018.



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20 Stanley A. Bastian
21 United States District Judge
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